

Gainfully Employed? Assessing the Employment and Earnings of For-Profit College Students Using Administrative Data

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The views expressed in this paper are those of the authors and do not necessarily represent the views of the U.S. Treasury Department.

CAPSEE Conference
April 6-7, 2017

Motivation

- Enormous growth in enrollment in for-profit higher education
 - Currently, more than 1.5 million students (NCES 2015)
- Renewed attention of policymakers
 - Federal investigations and loss of aid for specific colleges
 - Closures of Corinthian & ITT Tech
 - ACICS stripped of accreditation authority
 - DoEd “Gainful Employment” (GE) regulations (2014)
 - Restrict eligibility for aid to programs based on loan payment-to-earnings ratios of graduates
- Ongoing debates over:
 - Defunding/delaying/repealing GE
 - Loan forgiveness for former students
 - Altering accreditation standards with reauthorization of HEA

Motivation

- Limited evidence on the earnings gains to for-profit attendance
 - Cellini & Chaudhary (2014), Deming, Goldin & Katz (2012), Lang & Weinstein (2012, 2013), Jepsen & Mueser (2016)
 - Most based small samples of young workers from survey data or a single state
 - Generally find (with some exceptions):
 - One year of associate's degree or certificate program in FP generates small positive earnings gain = 2-7% per year of ed.
 - Similar or lower earnings relative to public community college students
 - “CAPSEE consensus” \$1,500 per quarter for public AA degree completers relative to non-completers (Belfield 2017)

Overview

- New administrative data from the DoEd on all federally-aided students who exited “gainful employment” (GE) programs in 2006-08, merged with longitudinal tax records from the IRS.
- What are the private earnings gains (returns) to for-profit college attendance?
 - 1.4 million for-profit students in AA, BA, MA, and certificate programs.
 - Before-after earnings gain from attendance
 - For certificate students:
 - Can compare gains to those of public sector certificate students in diff-in-diff.
Can compare fields of study.
 - Compare annual earnings gains to estimates of annual debt payment.
- Findings: For-profit students are not-so-gainfully employed.

Data

■ Department of Education GE Data

- Very close to the universe of federally-aided FP students (all degrees) and public certificate students who complete or withdraw in academic years 2006-07 and 2007-08.
 - Degree program (AA, BA, MA, or certificate)
 - Field of study/major (6-digit CIP code)
 - Program completion
 - Start & end dates
 - Student loan debt at exit
- Excludes students who re-enroll in GE programs within 3 years, regionally accredited liberal arts programs open since 2007, and non-Title IV students.

Data

- **U.S. Treasury (IRS) Data**
 - Panel of annual earnings data 1999-2014 merged by SSN
 - On average: 6 years pre-education & 6 years post-education
 - W2, 1040, Schedule SE
 - Earnings
 - Zipcode
 - Marital status
 - Number of dependents
 - Age
 - 1098-T
 - Tuition paid at an high ed institution

Estimation

For AA, BA, and MAs:

$$y_{it} = \beta_0 + \beta_1(Post_{it}) + d_t + d_a + d_i + \varepsilon_{it}$$

For Certificates:

$$y_{it} = \alpha_0 + \alpha_1(Post_{it}) + \alpha_2(Post_{it} * ForProfit_{it}) + d_t + d_a + d_i + \varepsilon_{it}$$

- y_{it} = ln(annual earnings), annual earnings in \$, or 0/1 employ
- $Post$ = 1 in year after exit and thereafter
- d_t = calendar year FE
- d_a = age FE
- d_i = individual FE
- St. errors clustered at state-year level

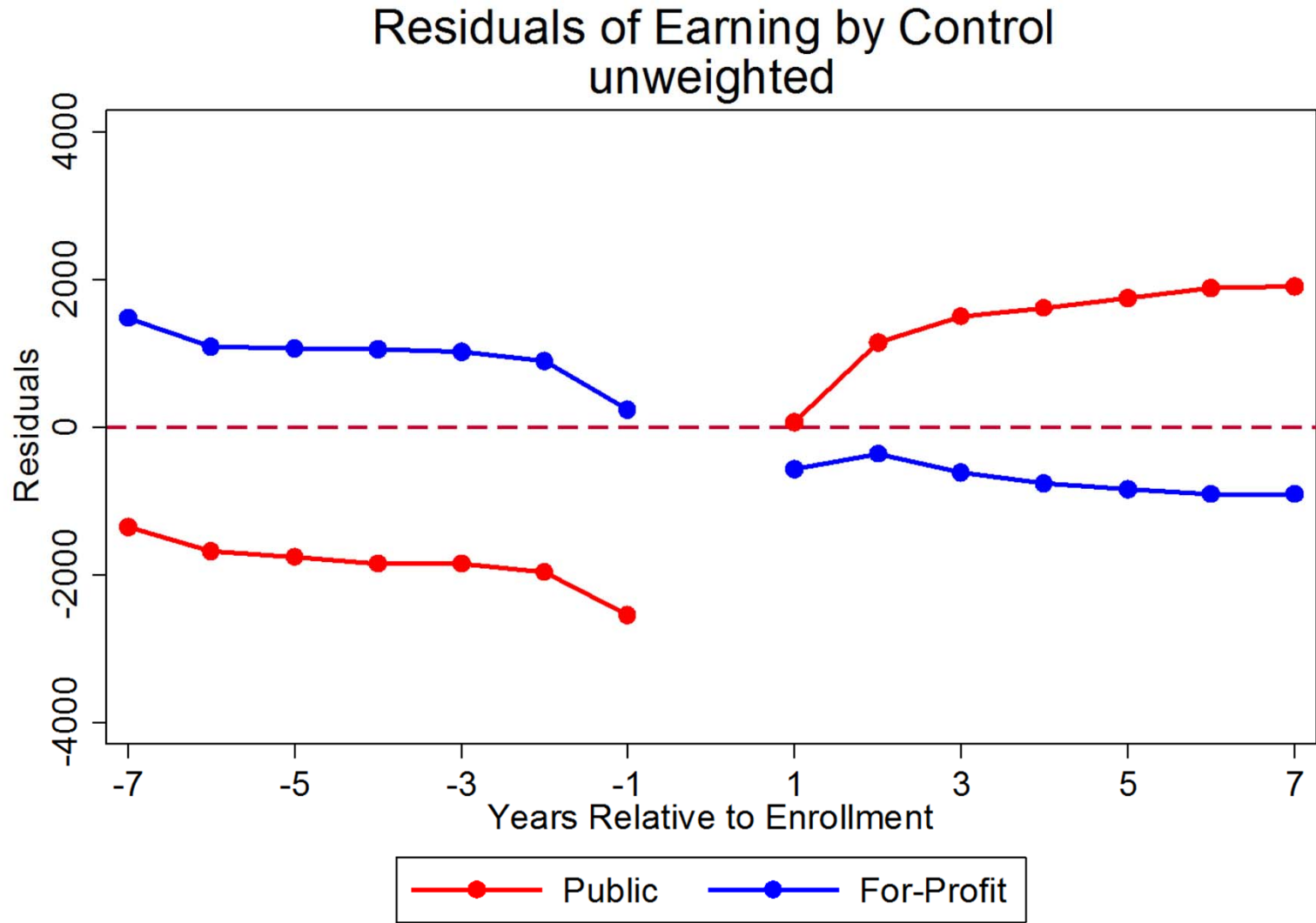
Estimation

- For AA, BA, and MA students:
 - Single difference can control for time invariant unobservables of students
 - Cannot control for effects of the Great Recession

- For Certificate students:
 - Diff-in-diff can net out recessionary effects, but concerns remain about selection into college and fields of study
 - Differential pre-period earnings trends
 - Ashenfelter's dip
 - Time-varying unobservables
 - Traditional students with no pre-earnings dropped

 - Add inverse probability weights for public students
 - Field of study and demographics (age, married, kids)

Pre-Enrollment Trends



Results

Single-Difference Results: AA students

Table 2. Employment and Earnings Effects of For-Profit Degree Students

| <i>A. Associate's Degree</i> | (1) Employment | (2) Annual Earnings (\$) | (3) Ln Annual Earnings |
|------------------------------|---------------------|-----------------------------|---------------------------|
| Post-Education | -0.008** [0.002] | -697** [133] | -0.015 [0.008] |
| Observations | 5,159,673 | 5,159,673 | 4,392,945 |
| Individuals | 438,965 | 438,965 | 435,952 |

Mean pre-period employment = .85

Mean pre-period earnings = \$14,300

Single Difference Results: BA & MA Students

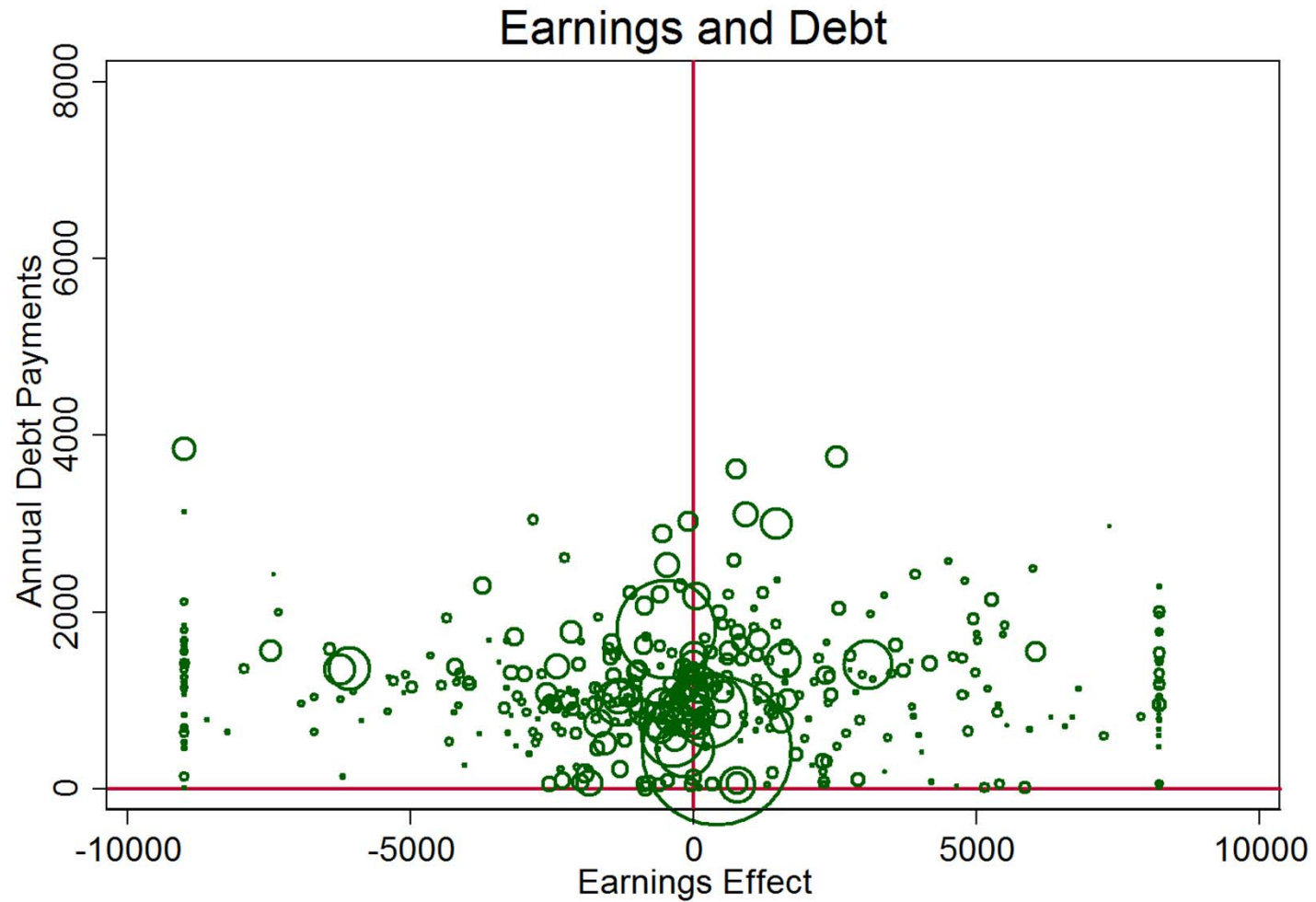
B. Bachelor's Degree

| | Employment | Annual Earnings (\$) | Ln Annual Earnings |
|----------------|---------------------|-----------------------------|---------------------|
| Post-Education | -0.012** [0.002] | -593** [173] | -0.039** [0.008] |
| Observations | 3,286,449 | 3,286,449 | 2,924,476 |
| Individuals | 279,795 | 279,795 | 278,260 |
| | | Mean employment BA = .89 | |
| | | Mean earnings BA = \$23,000 | |

C. Master's Degree

| | Employment | Annual Earnings (\$) | Ln Annual Earnings |
|----------------|-------------------|-----------------------------|--------------------|
| Post-Education | -0.006 [0.003] | 946** [267] | 0.003 [0.013] |
| Observations | 1,463,357 | 1,463,357 | 1,369,711 |
| Individuals | 115,548 | 115,548 | 115,278 |
| | | Mean employment MA = .93 | |
| | | Mean earnings MA = \$36,000 | |

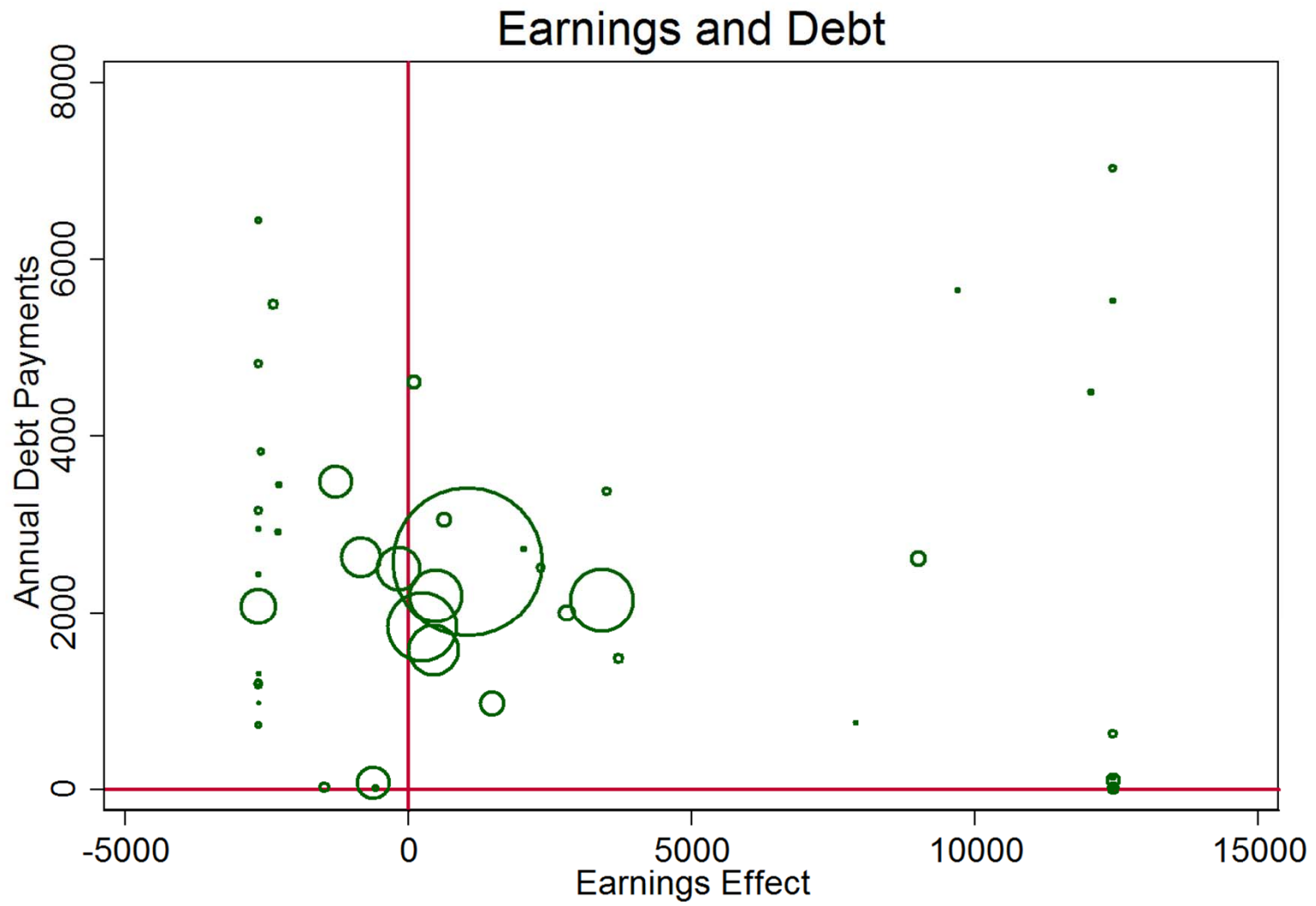
Earnings & Debt by School: AA Degrees



Earnings & Debt by School: BA Degrees



Earnings & Debt by School: MA Degrees



Diff-in-Diff Results for Certificate Students, Weighted Full Sample

| | <u>Employment</u> (1) | <u>Annual Earnings (\$)</u> (2) | <u>Ln Annual Earnings</u> (3) |
|----------------------|--------------------------|------------------------------------|----------------------------------|
| Post-Education | -0.007 [0.004] | 1,544** [263] | 0.105** [0.015] |
| Post-Educ*For-Profit | 0.020** [0.003] | -2,463** [198] | -0.107** [0.008] |
| Total Effect | 0.013** [0.003] | -919** [225] | -0.002 [0.014] |
| Observations | 9,895,377 | 9,895,377 | 8,195,795 |
| Individuals | 844,715 | 844,715 | 838,196 |

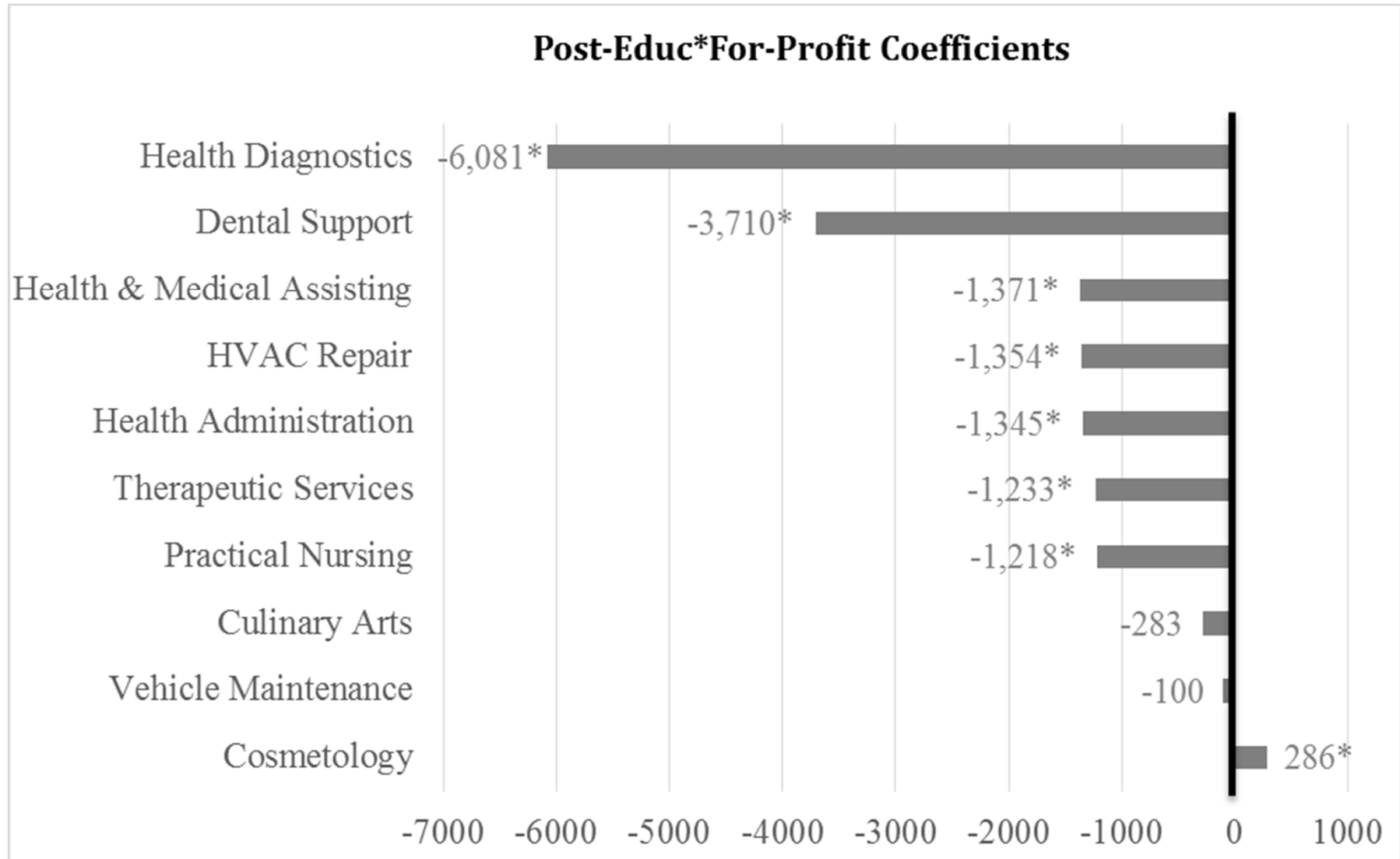
Mean employment FP cert = .80

Mean earnings FP cert = \$12,500

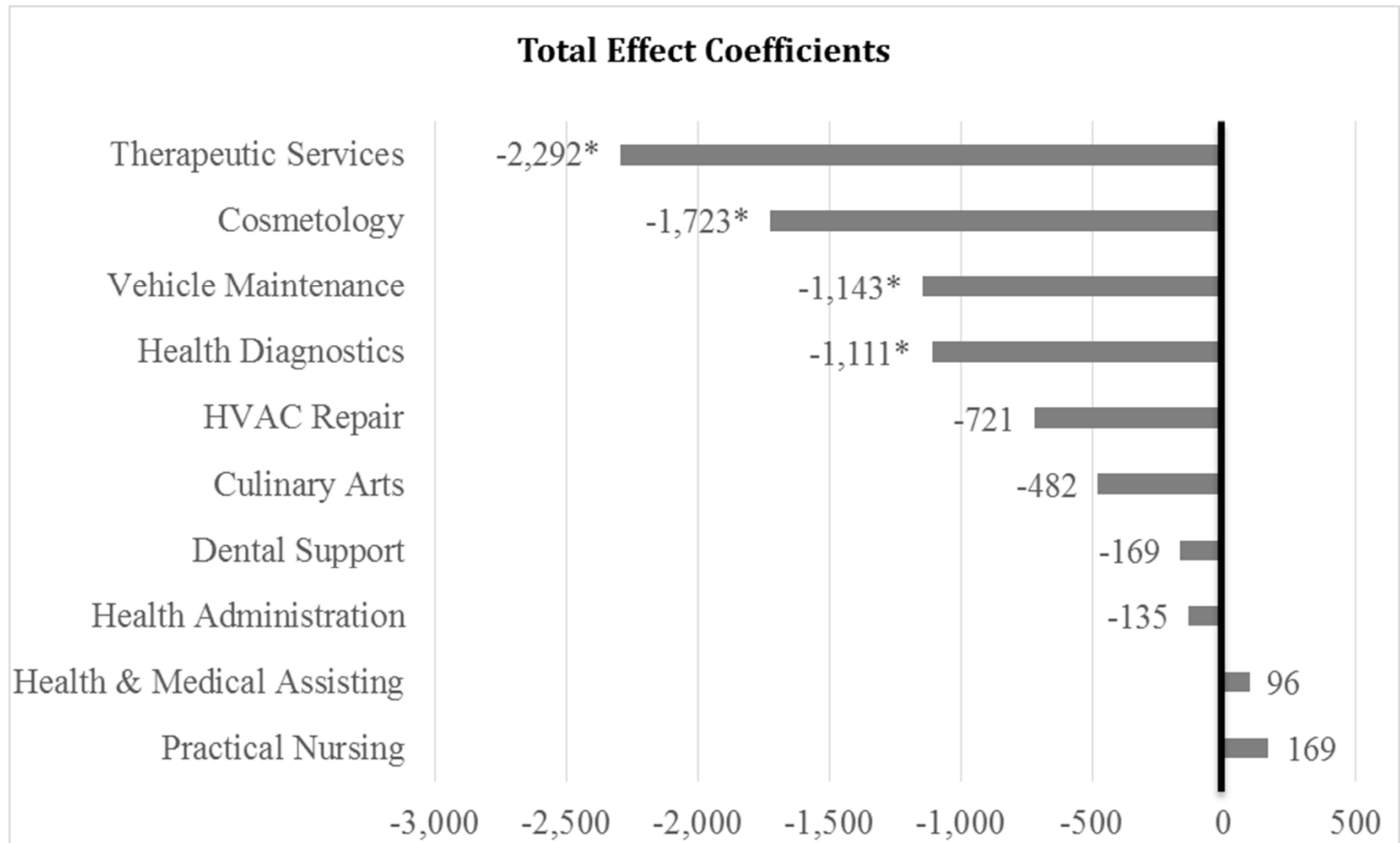
Diff-in-Diff Certificate Students, by Completion

| | Employment | Annual Earnings (\$) | Ln Annual Earnings |
|---------------------|---------------------|----------------------|---------------------|
| | (1) | (2) | (3) |
| A. Graduates | | | |
| Post-Education | 0.042** [0.007] | 4,510** [220] | 0.291** [0.014] |
| Post-Educ*For-Pro | 0.022** [0.004] | -3,192** [151] | -0.141** [0.008] |
| Total Effect | 0.064** [0.006] | 1,319** [191] | 0.150** [0.013] |
| Observations | 5,161,183 | 5,161,183 | 4,346,561 |
| Individuals | 450,274 | 450,274 | 445,294 |
| B. Drop-Outs | | | |
| Post-Education | -0.009** [0.004] | 1,212** [400] | 0.055* [0.026] |
| Post-Educ*For-Pro | -0.010** [0.004] | -3,308** [307] | -0.143** [0.012] |
| Total Effect | -0.020** [0.003] | -2,096** [348] | -0.089** [0.025] |
| Observations | 4,734,194 | 4,734,194 | 3,849,234 |
| Individuals | 406,607 | 406,607 | 402,899 |

Relative Returns (\$ Earnings) to For-Profit Certificates, by Field

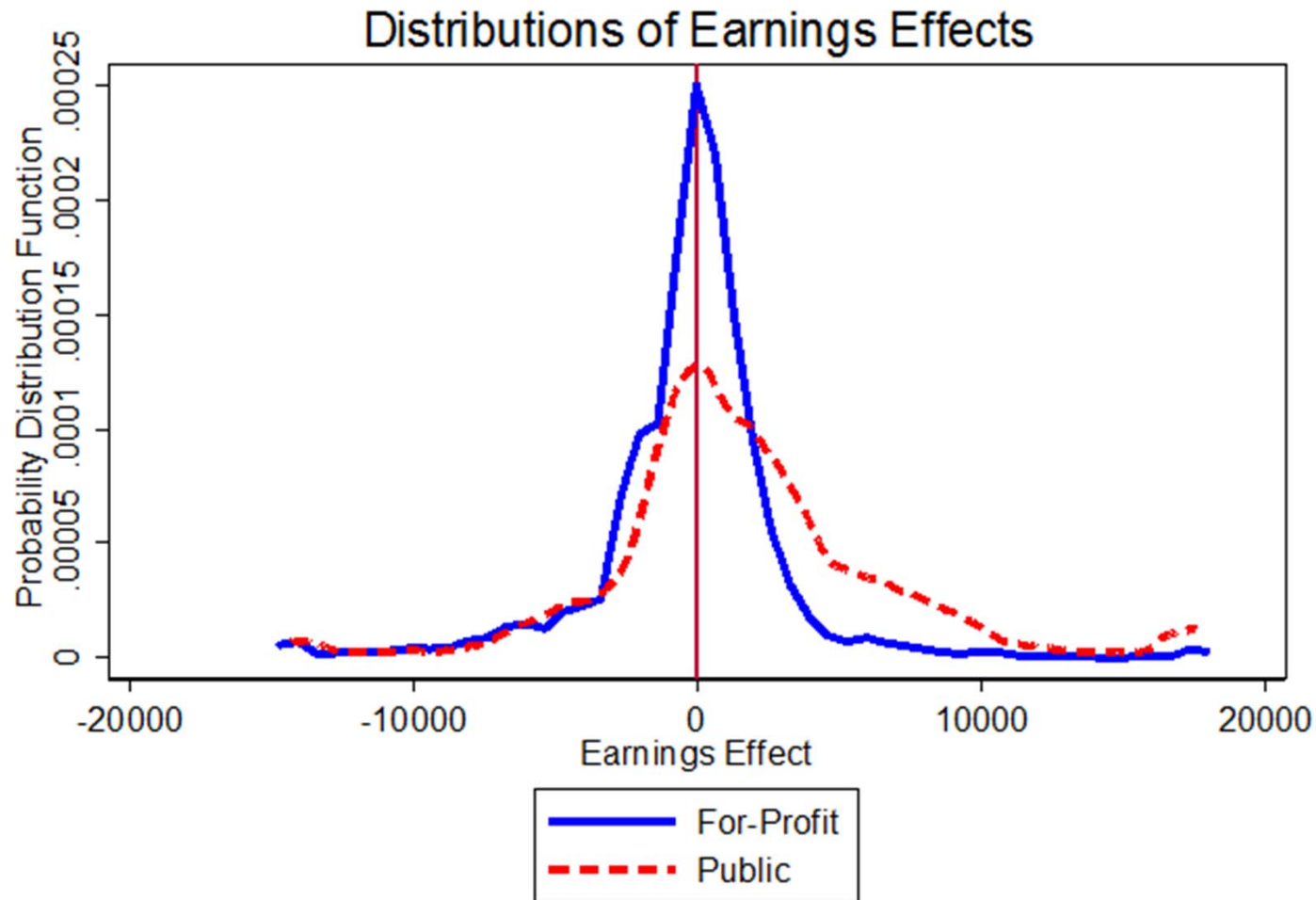


Absolute Returns (\$ Earnings) to For-Profit Certificates, by Field

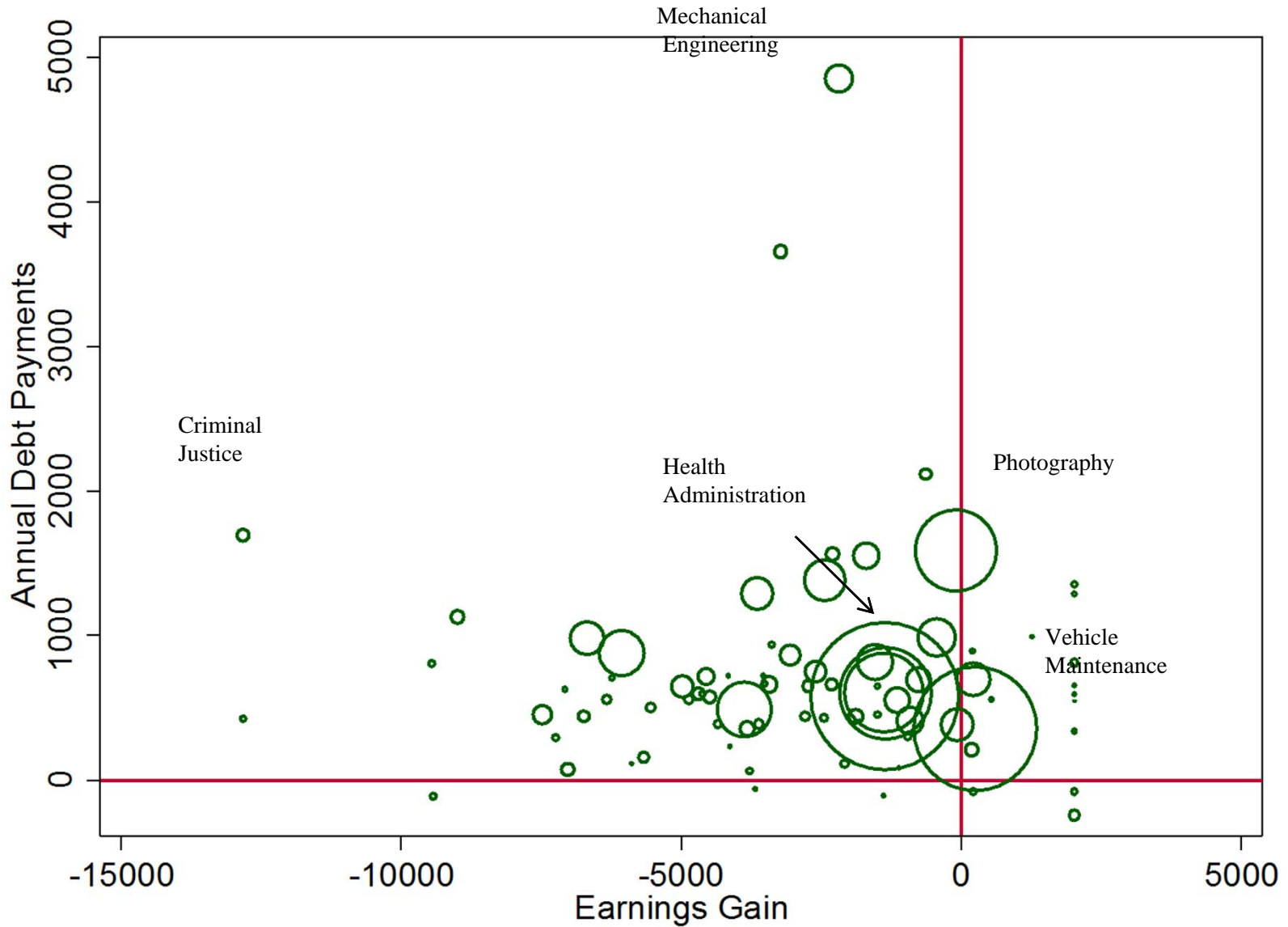


PDF of School-Level Earnings Effects (\$)

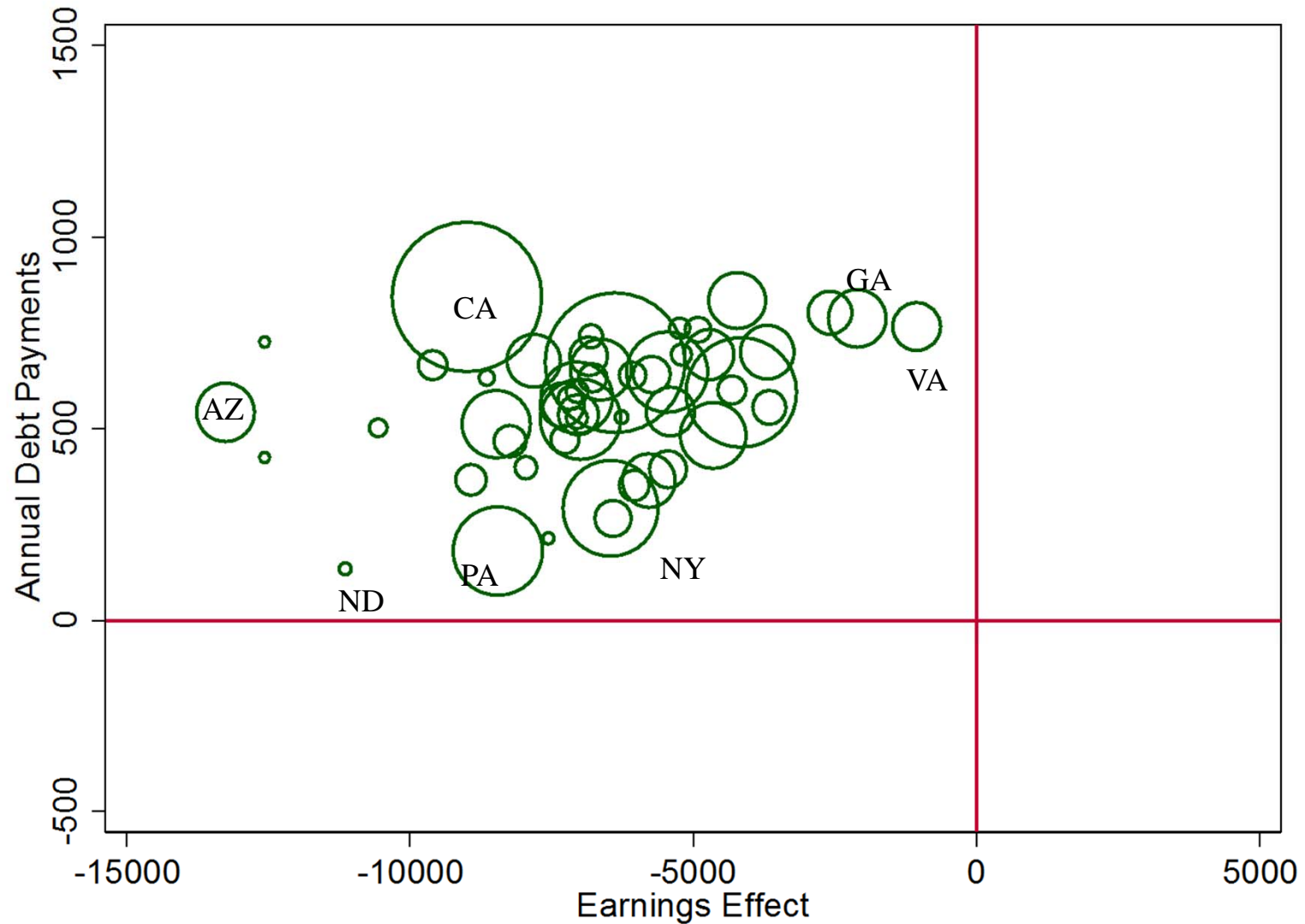
$\gamma_{j,1}$ for all j with $N \geq 30$ students



Relative Returns (\$) and Debt, by CIP4



Relative Returns and Debt, by State



Diff-in-Diff Certificate Students, by Online FP

| | Online = 1 | Online = 0 |
|-------------------------|-------------------|-------------------|
| <i>A. Online</i> | | |
| Post-Education | 1,219* [487] | 1,501** [288] |
| Post-Educ*For-Profit | -4,090** [235] | -2,508** [199] |
| Total Effect | -2,870** [528] | -1,007** [263] |
| Observations | 3,409,644 | 7,872,483 |
| Individuals | 287,128 | 669,296 |

Summary of Results

- Students in AA and BA programs in for-profits:
 - Experience a small decline in earnings after attendance (-\$500)
 - Likely a lower bound, due to the Great Recession
- Students in MA programs in for-profits:
 - Experience a small positive earnings gain (+\$900)
- In relative terms, for-profit certificate students:
 - See slightly higher probability of employment than public sector (+2 pp)
 - Experience lower earnings than public students (-\$2,400), except in cosmetology
- In absolute terms, for-profit certificate students experience:
 - Slightly higher probability of employment (+1 pp)
 - Lower earnings after attendance (-\$920)
 - Graduates (60%) see positive earnings gains (+\$1,300)
 - Dropouts (40%) see negative returns (-\$2,100)

Discussion

- Completion appears to matter, but we do not control for endogeneity.
- Field of study matters, but need to look at differential completion within fields.
- Not just a few “bad apple” schools.

- What about Benefits – Costs? Still more to do, but...
 - For most fields and degrees, annualized debt payment is higher than annual gains in earnings (which are close to zero or negative).
 - Benefits-costs for students appear higher in the public sector.

- Still to do:
 - Additional weighting/matching, particularly on geography
 - Construct a non-college control group (young workers only)

Implications for Policy & Research

- Why are students choosing FPs over CCs? More research needed!
 - Capacity constraints? Specialized programs?
 - Lack of information? Aggressive recruiting?
 - Will students switch to CCs if for-profits close? (Yes! With Darolia, & L. Turner)
- Supports additional investment in public community colleges.
- Gainful employment and other accountability measures may be warranted:
 - Emphasize high completion rates and target specific fields
 - Revise accreditation standards to focus on outcomes
 - Consider risk-sharing proposals (Akers 2016, Webber 2017)

Thanks!

Summary Stats, Degree Students

Table 1. Summary Statistics, For-Profit Degree Students

| VARIABLES | <u>Associate's Degree</u> | | <u>Bachelor's Degree</u> | | <u>Master's Degree</u> | |
|------------------------------|---------------------------|-----------|--------------------------|-----------|------------------------|-----------|
| | (1) mean | (2) sd | (3) mean | (4) sd | (5) mean | (6) sd |
| Age | 27.6 | 8.36 | 29.7 | 8.84 | 34.7 | 8.35 |
| Male | 0.40 | 0.49 | 0.46 | 0.50 | 0.35 | 0.48 |
| Married | 0.24 | 0.43 | 0.33 | 0.47 | 0.48 | 0.50 |
| Has children | 0.54 | 0.50 | 0.51 | 0.50 | 0.51 | 0.50 |
| Number of children (if >0) | 1.76 | 0.88 | 1.79 | 0.90 | 1.81 | 0.89 |
| Pre-enrollment earnings (\$) | 14,317 | 13,939 | 23,177 | 21,646 | 35,876 | 26,976 |
| Pre-enrollment employment | 0.85 | 0.27 | 0.89 | 0.24 | 0.93 | 0.19 |
| Observations | 5,159,673 | | 3,286,449 | | 1,463,357 | |
| Individuals | 438,965 | | 279,795 | | 115,548 | |
| Institutions | 473 | | 162 | | 69 | |

Summary Statistics, Certificate Students

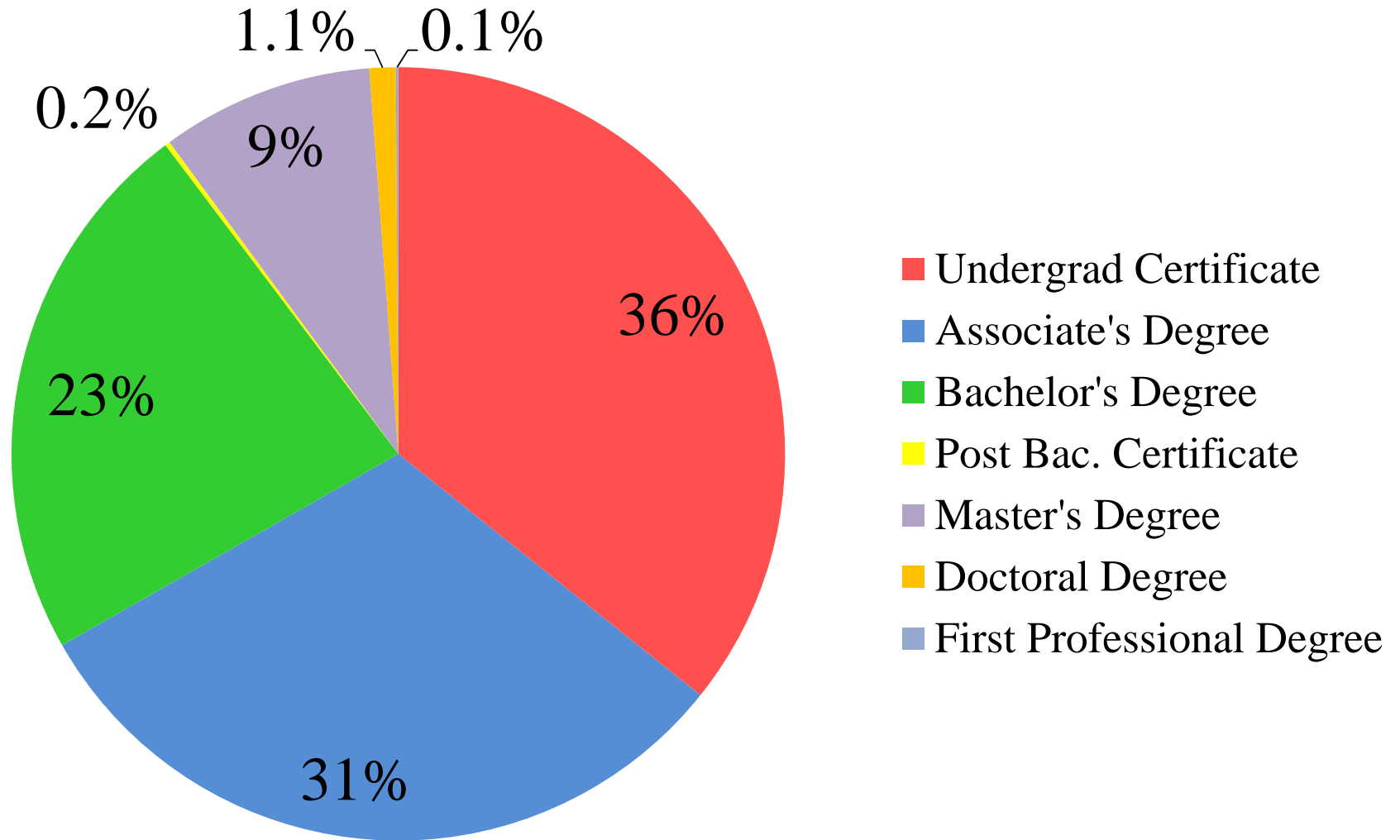
Table 5. Summary Statistics, Certificate Students

| VARIABLES | For-Profit | | Unweighted Public | | Weighted Public | |
|------------------------------|-------------|-----------|-------------------|-----------|-----------------|-----------|
| | (1) mean | (2) sd | (3) mean | (4) sd | (5) mean | (6) sd |
| Age | 27.7 | 7.78 | 29.2 | 8.45 | 28.3 | 7.96 |
| Male | 0.29 | 0.46 | 0.37 | 0.48 | 0.31 | 0.46 |
| Married | 0.20 | 45.00 | 0.29 | 0.45 | 0.22 | 0.52 |
| Has children | 0.62 | 0.48 | 0.57 | 0.49 | 0.60 | 0.49 |
| Number of children (if >0) | 1.75 | 0.67 | 1.79 | 0.88 | 1.77 | 0.88 |
| Pre-enrollment earnings (\$) | 12,546 | 14,514 | 16,293 | 17,779 | 14,541 | 15,862 |
| Pre-enrollment employment | 0.80 | 0.40 | 0.85 | 0.35 | 0.85 | 0.36 |
| Observations | 6,595,978 | | 3,299,399 | | 3,299,399 | |
| Individuals | 566,671 | | 278,044 | | 278,044 | |
| Institutions | 1,666 | | 1,283 | | 1,283 | |

Robustness Check: Adding State*Year Effects

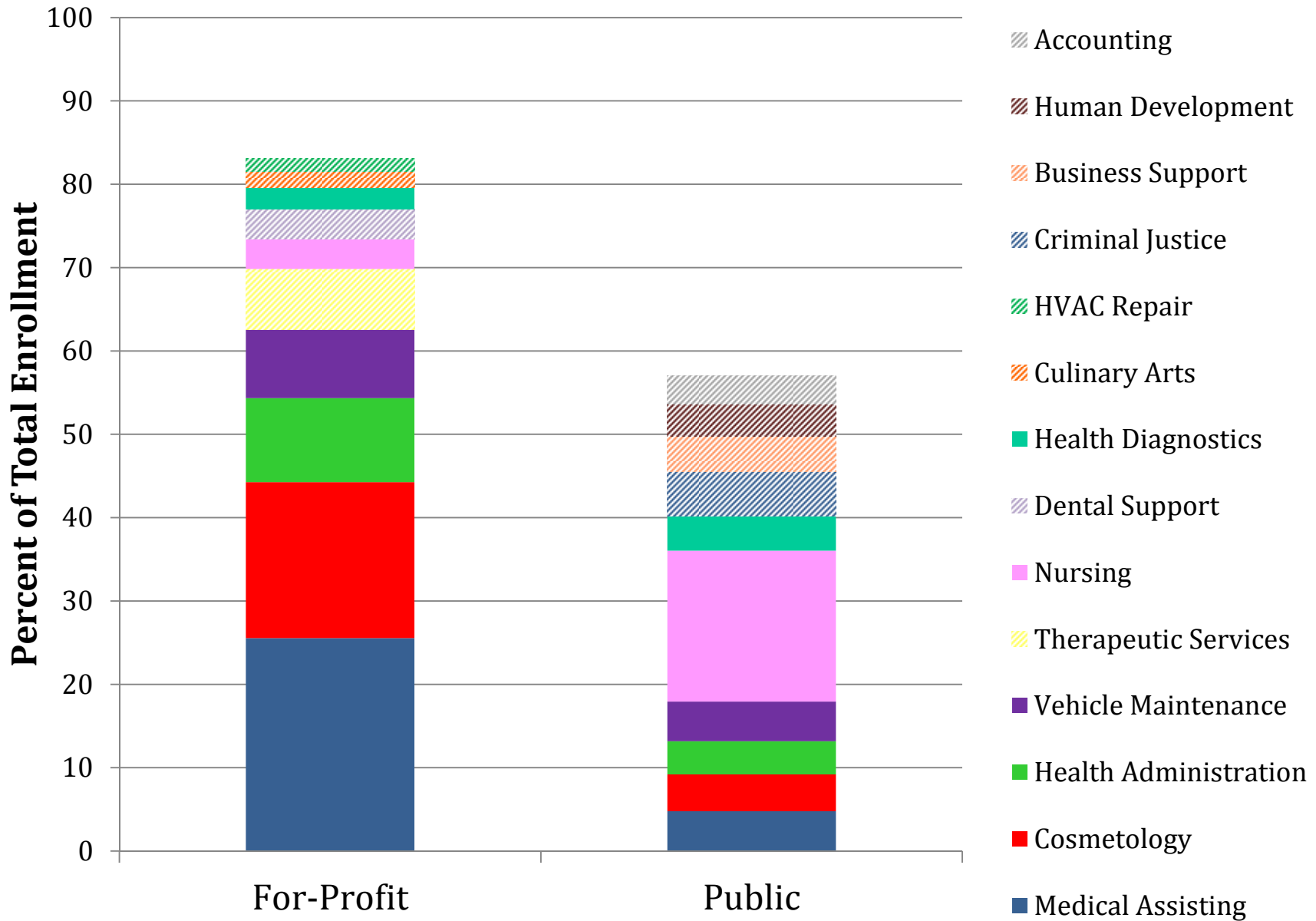
| | <u>Baseline Earnings (\$)</u> | | <u>State*Year Fixed Effects</u> | |
|----------------------|-------------------------------|-------------------|---------------------------------|-------------------|
| | Unweighted | Weighted | Unweighted | Weighted |
| | (1) | (2) | (5) | (6) |
| Post-Education | 3,926** [371] | 1,544** [263] | 4,401** [340] | 2,165** [251] |
| Post-Educ*For-Profit | -5,555** [276] | -2,463** [198] | -6,346** [213] | -3,397** [168] |
| Total Effect | -1,629** [316] | -919** [225] | -1,945** [305] | -1,231** [224] |
| Observations | 9,895,377 | | 9,895,377 | |
| Individuals | 844,715 | | 844,715 | |

Distribution of For-Profit Programs



SOURCE: Authors' tabulations of DoEd GE data, 2008

Top 10 Fields of Study, by Sector



NPSAS 2008: Certificate Student Characteristics, by Aid Status and Sector

| | Title IV Students | | Non-Title IV Students | |
|--|-------------------|------------|-----------------------|------------|
| | Public | For-Profit | Public | For-Profit |
| <i>A. Demographics</i> | | | | |
| Age as of 12/31/07 | 28.1 | 26.4 | 32.6 | 26.6 |
| Independent (%) | 73.2 | 69.5 | 74.0 | 60.0 |
| Female (%) | 71.2 | 73.0 | 44.5 | 77.2 |
| Married (%) | 27.9 | 24.1 | 35.8 | 24.2 |
| Non-White Race/Eth (%) | 55.3 | 58.5 | 37.8 | 48.1 |
| Single Parent (%) | 37.3 | 32.6 | 20.2 | 22.1 |
| <i>B. Income and Work</i> | | | | |
| Parents' income if dependent (\$) | 45,638 | 43,296 | 78,554 | 82,808 |
| Hours worked per week while in school | 23.8 | 19.9 | 27.4 | 17.5 |
| Earnings from work while enrolled (\$) | 8,604 | 7,700 | 15,834 | 7,500 |